

Review and Update of the Municipal Development Plan and Calgary Transportation Plan

RECOMMENDATIONS:

That the Standing Policy Committee on Planning and Urban Development recommend that Council:

1. Hold a Public Hearing at the 2020 November 02 Combined Meeting of Council:
 - a. Give FIRST READING to the proposed Bylaw, the proposed Municipal Development Plan, Volumes 1 and 3 (Attachment 3); and
 - b. WITHHOLD second and third reading of the proposed bylaw until volumes 1 and 3 of the Municipal Development Plan have been approved by the Calgary Metropolitan Region Board (CMRB).
2. Following third reading of the proposed bylaw, Municipal Development Plan Volumes 1 and 3:
 - a. RESCIND, by resolution, Council Policy TP012 (Calgary Transportation Plan).
3. Direct Administration, as part of the next MDP/CTP monitoring report, to report back on:
 - a. Proposed changes to the 14 core indicators, and related impacts, taking into consideration the forthcoming CMRB Growth Plan.
 - b. The impacts of COVID-19 on achieving the long-term vision of the plans.

RECOMMENDATION OF THE STANDING POLICY COMMITTEE ON PLANNING AND URBAN DEVELOPMENT, 2020 OCTOBER 07:

That Council hold a Public Hearing and:

1. Give first reading to **Proposed Bylaw 49P2020**, the proposed Municipal Development Plan, Volumes 1 and 3 (Attachment 3); and
2. WITHHOLD second and third reading of **Proposed Bylaw 49P2020** until volumes 1 and 3 of the Municipal Development Plan have been approved by the Calgary Metropolitan Region Board (CMRB).
3. Following third reading of **Proposed Bylaw 49P2020**, Municipal Development Plan Volumes 1 and 3:
 - a. RESCIND, by resolution, Council Policy TP012 (Calgary Transportation Plan).
4. Direct Administration, as part of the next MDP/CTP monitoring report, to report back on:
 - a. Proposed changes to the 14 core indicators, and related impacts, taking into consideration the forthcoming CMRB Growth Plan.
 - b. The impacts of COVID-19 on achieving the long-term vision of the plans.

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HIGHLIGHTS

- This report provides the review and recommended amendments to both the Municipal Development Plan (MDP) and Calgary Transportation Plan (CTP) as per the approved plan review scope.
- What does this mean for Calgarians? The MDP and CTP, guided by imagineCalgary, set the long-term vision for Calgary's built form and transportation system. This vision helps shape supporting strategies and implementation to achieve the city of Calgarians' aspirations.
- Why does it matter? Without updated long-term plans, decisions around city-building may be ad-hoc, reactive or only weakly contributing to the long-term vision.
- The review confirmed that the vision still describes Calgarians' desired future city, found that progress was made on several fronts over the past 10 years but more work is needed to fully achieve the plans, and that there continues to be significant cost savings to building a more compact city.
- Housekeeping amendments were prepared to refresh the plans, make them current and incorporate previous Council direction. Key changes include incorporation of climate change into the plans; revised growth policies to support balanced growth; a new section on future transportation technologies, and making the CTP a statutory component of the MDP.
- Stakeholder feedback identified concerns regarding the rate of progress in achieving the plans, the role of low-density areas with respect to growth, how best to incorporate equity into the plans and the potential implementation burden resulting from incorporation of previously approved Council policies. These concerns have been addressed through revised amending language or identified implementation initiatives, though there is not consensus on all items.
- In 2019 July, Council approved a revised scope for the review that focussed on delivering key housekeeping amendments that incorporated previously approved policies and addressed critical issues.
- The comprehensive nature of the plans aligns with all five of Council's citizen priorities, by providing a holistic vision for the future with improved economic, social and environmental outcomes.
- Strategic Alignment to Council's Citizen Priorities: **A city of safe and inspiring neighbourhoods**
- Background and Previous Council Direction is included as Attachment 1.

DISCUSSION

The MDP and CTP are part of a group of interconnected planning initiatives, which lay the foundation for the next generation of planning in Calgary (Attachment 2). This fall, several key initiatives will be coming forward to Council that relate to the importance of city building. The 2020 September 21 Strategic Meeting of Council provided a

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foundation of understanding of the plans that support the proposed amendments, as well as forthcoming business such as New Community Business Cases, Mid-Cycle Budget Adjustments and the RouteAhead update.

Review of the MDP/CTP

Since the plans were approved in 2009, Calgary's population has grown by approximately 20% to over 1.27 million—this is equivalent to double the population of Red Deer moving to Calgary. After the economic shift in 2014, Calgary's rate of growth slowed, but remained positive with smaller increases than years previous, suggesting Calgary still has the potential to reach the long-term vision of the plans. The impacts of the COVID-19 pandemic will further shape our future city.

The [Next 20: Making Life Better for Calgarians – State of the City](#) report, completed as part of the review, documents several findings from the review of the plans:

- The review did not set out to revisit the vision. However, feedback confirmed that stakeholders desire a city consistent with the existing vision and policies.
- Increased implementation and sufficient funding will be needed to achieve the plans.
- While the plans continue to be comparable to best practice plans from other cities, there were some policy gaps. The revised scope allowed incorporating the Climate Resilience Strategy and future transportation technologies work. Initial work on social wellbeing, health and Indigenous themes was also completed, but more work will be required in the future.
- Implementing the plans offer significant potential cost savings (\$16 billion in avoided capital costs and increasing operating savings, reaching \$390 million/year when the plans would be fully implemented) when compared to business as usual as a result of building a more compact city.
- While progress has been made on some core indicators in the plan, progress on other indicators is lagging and some indicators are not on track to be achieved within the 60-year time frame.
- The indicators should be reviewed to increase effectiveness. This supports recommendation 3a of this report. The outcome of the forthcoming Calgary Metropolitan Growth Board plan will also need to be considered.

Proposed Amendments

Amendments were prepared per Council's scope to address housekeeping items and alignment with previously approved policies. [An infographic](#) has been prepared to provide an overview of the proposed amendments. Key MDP changes include updating the growth and change framework, greening the city section, a new section on equity and strengthened language around creating great communities. Key CTP changes include a new goal that all vehicles in Calgary need to be zero-emissions by 2050, a new section on future technologies and adding the 5A walking and wheeling network to the plans. Both plans incorporate policies to complement The City's Climate Resilience

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Strategy. More detail can be found in the Summary of Proposed Recommendations document (Attachment 9). Additionally, redline versions of the [MDP](#) and [CTP](#) are available, showing the revisions proposed in comparison with the current approved plans. Attachment 3 contains the proposed bylaw to approve the revised plans (recommendation 1), which would be known as MDP 2020 and CTP 2020.

The proposed bylaw incorporates the CTP directly into the MDP as Volume 3. This would make the CTP a statutory document, giving both plans equal legal authority. This improves decision making outcomes and is consistent with the desire for a joint plan in the future. A more [detailed rationale](#) is included on the project website. Once third reading of the proposed bylaw is complete, CTP Council Policy (TP012) would be repealed by way of recommendation 2.

Next Steps

The 2020 September 21 Strategic Meeting of Council identified several areas where emphasis should be increased. Further work on addressing equity, climate change and change in existing areas were highlighted. Implementation was also a key issue identified through project engagement. Many initiatives that further the plans' implementation are already underway. However, there are additional activities that Administration will program into work plans to advance implementation of the plans. Attachment 4 provides an overview of these activities, including key items to support feedback from the Strategic Meeting. It is expected that the plans will take on a more "living" role going forward, which would include targeted, ongoing amendments as needed.

The impacts of COVID-19 have been unfolding over the past several months; it will take some time to fully understand the pandemic's lasting impacts on city-building. Administration will provide a fuller assessment of COVID-19's impact on the plans as part of the next monitoring report anticipated for fall 2021 (recommendation 3b).

STAKEHOLDER ENGAGEMENT AND COMMUNICATION (EXTERNAL)

- Public Engagement was undertaken
- Public Communication or Engagement was not required
- Public/Stakeholders were informed
- Stakeholder dialogue/relations were undertaken

A detailed summary of stakeholder engagement activities and feedback is included in Attachment 5. Additionally, some stakeholders have submitted letters for consideration. These are provided in Attachment 6.

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IMPLICATIONS

The plans have wide ranging implications on a number of social, environmental and economic outcomes. These are summarized in Attachment 7.

Service and Financial Implications

There is no direct financial impact from the report. However, the review again confirmed that a compact city offers significant potential infrastructure cost savings (\$16 billion in avoided capital costs and increasing operating savings, reaching \$390 million/year when the plans would be fully implemented). Realization of these savings will depend on the fullness of achieving the plan.

Cost savings

\$16 billion in potential avoided capital and increasing potential operating savings of \$390 million/year at full implementation of the plans (savings shared amongst multiple parties).

RISK

Achieving the plans reduces the impact for a number of corporate risks as summarized in Attachment 8. Additionally, the proposed amendments increase alignment of the plans with other orders of government.

ATTACHMENTS

1. Project Council Direction Summary
2. Next Generation Planning System Overview
3. **Proposed Bylaw 49P2020**
4. Summary of Implementation Activities
5. Project Engagement Summary
6. Stakeholder Submissions
7. Summary of Social, Environmental and Economic Implications
8. Risk Summary
9. Summary of Proposed Revisions
10. **Public Submissions**
11. **Additional Public Submissions**

**Planning & Development Report to
SPC on Planning and Urban Development
2020 October 7**

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Department Circulation

General Manager (Name)	Department	Approve/Consult/Inform (Pick-one)
Stuart Dagleish	Planning and Development	Approve
Doug Morgan	Transportation	Approve
		Choose an item.
		Choose an item.